

CABINET SPOKESPERSON (PEOPLE: SAFEGUARDING)

Record of a decision taken on

COMMISSIONING OF SPECIALIST RESIDENTIAL NURSING RESPITE SERVICES FOR ADULTS WITH A LEARNING DISABILITY AND/OR PHYSICAL DISABILITY

Introduction

The enclosed report outlines the commissioning intention for the provision of specialist residential nursing respite for adults with a learning disability and/or physical disability aged 18 and over, living in the Barnsley area. This service will primarily offer respite to people with a level of support needs that require supervision from registered nursing staff, or whose needs can only be met in a provision that has suitable physical environment, resources and facilities, with effect from 1st April 2019.

Subject to approval, it is proposed that a residential nursing respite contract for individuals with a learning disability/physical disability is commissioned for the 2 year period 2019/20 to 2020/21 with an option to extend for a further 2 years to 2023. For the first 2 years the Service will continue to include a registered nursing provision whilst the future needs analysis and funding model is developed. A decision will then be made as to whether the same Service continues and the option to extend the contract for a further 2 years is adopted, or whether the Service needs to be re-commissioned given the change in service model identified.

The proposed service has been informed through a number of factors as summarised in Paragraph 3.1 of the enclosed report. The proposal will enable the future options available to be explored in more detail in line with the identified nursing needs of each individual. This will ensure the service continues to meet the identified current and future needs of service users and that a high quality service is maintained and is therefore delivering value for money. Details concerning the value of the contract are indicated in Section 7.0.

Key Risks Associated With the Proposed Action

The key risk is that there are providers that meet the requirements that are willing to enter into a contract for only 2 years on the basis that the Service may change after the 2 years.

Decision

That the proposed commissioning intention for the provision of specialist residential nursing respite for adults with a learning disability and/or physical disability for the 2 year period (with option to extend) commencing on 1st April, 2019, be approved.

Certification by the Executive Director (People)

Report cleared for consideration by the Cabinet Spokesperson

Rachel Robinson
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14 December 2018
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Signed (Executive Director: People)

Date of Signature

Decision/Comments of the Cabinet Spokesperson

Please write any comments below.

Recommendation Approved/Not Approved* by the Cabinet Spokesperson

(*delete as appropriate)

M. B. [Signature]
.....

14/12/2018
.....

Signed (Cabinet Spokesperson:
People (Safeguarding))

Date of Signature

BARNSELY METROPOLITAN BOROUGH COUNCIL

REPORT OF THE EXECUTIVE DIRECTOR (PEOPLE)

COMMISSIONING OF SPECIALIST RESIDENTIAL NURSING RESPITE SERVICE FOR ADULTS WITH A LEARNING AND OR PHYSICAL DISABILITY

1. PURPOSE OF REPORT

- 1.1 To seek approval to re-commission through a competitive tendering process, the provision of Specialist Residential Nursing Respite Services for adults with a learning disability and/or physical disability and their carers from the purpose built building on Silver Street, Dodworth (currently known as The Brambles).

2. RECOMMENDATION

- 2.1 That the Cabinet Spokesperson's approval is given to commission a specialist residential nursing respite service, as described in this report, for a period of 2 years, commencing 1st April, 2019, with an option to extend the contract for a further 2 years, based on the proposals outlined at Section 4.0 and costs outlined in Section 7.0.

3. INTRODUCTION

- 3.1 As part of the preparations for the commissioning and procurement of a specialist residential nursing respite service, a service specification has been developed which has been informed by a range of factors, including the following:

- Review of the current provider's performance.
- Consultation and feedback from stakeholders and service users.
- An analysis of the nursing needs of current service users.
- An assessment of the market.
- An equality impact assessment.

4.0 PROPOSAL AND JUSTIFICATION

- 4.1 The commissioning intention will be to provide a specialist residential nursing respite service for a period of 2 years from the 1st April, 2019. The option to extend the contract for a further 2 years will be adopted if the service model remains the same going forward.
- 4.2 It was evident from the needs analysis undertaken, that there remains a need for a residential respite service with a nursing provision for a relatively small number of individuals with a learning disability and/or physical disability who have complex health conditions.

- 4.3 The uncertainty is whether there will remain the requirement to provide a building based residential respite service with a nursing provision in the future. There is now more choice of respite services for individuals with a learning disability, including shared lives carers and more individuals are choosing to use personal budgets to manage their own support needs, often using family members to provide respite. Therefore the proposal is that the contract is awarded for 2 years only and continues to include a nursing provision. During the 2 years, a further analysis of need can be undertaken including whether there remains a requirement to have a nursing provision on site or whether alternatives would be more effective. Working with the Clinical Commissioning Group, a future funding model will also be explored.
- 4.4 If the Service is registered as a nursing provision, then a nurse has to be available 24 hours a day and therefore this increases the costs significantly. So for the service to be cost effective, it is important that individuals with complex health needs who require respite are accommodated at this provision. This will be considered in determining the future model for this Service.
- 4.5 Following the initial 2 year contract, the intention would then be to adopt the option to extend the contract for a further 2 years if the service model remains the same. If not, the intention is to procure a separate Service for respite for individuals with a learning disability and/or physical disability without the nursing provided at the unit with alternative options having been identified and agreed.
- 4.6 The Service will include the following elements:
- A building based respite service providing both residential and nursing support to adults with a learning disability and/or a physical disability based on the fundamental principles of rights, independence, choice, inclusion and safety.
 - This service will be offered to adults with a learning disability and /or Physical Disability aged 18 and over, living in the Barnsley area;
 - Whose carers have been assessed as eligible for short breaks from their caring role under the current Carers assessment process.
 - Who are currently living with Shared Lives Carers who are eligible to a break from their caring role.
 - This service will primarily offer respite to people with a level of support needs that require supervision from registered nursing staff, or whose needs can only be met in a provision that has a suitable physical environment, resources and facilities (i.e. tracking and hoist system). Exclusions to this will only be considered following consultation with carers, the Provider and the Commissioner.
 - The Service will be safe, high quality and person-centred, based on an individual assessment of need with a care/support plan in place which includes individual's views.
 - A flexible approach that promotes social inclusion of service users through the provision of a range of appropriate activities both in-house and community based.

- The staff delivering the service will be appropriately trained and qualified to meet the clinical and social care needs of service users.

5.0 CONSIDERATION OF ALTERNATIVE APPROACHES

- 5.1 An alternative to the proposal within this report would be to restrict provision to only residential respite for adults with a learning disability and/or physical disability and any medical/nursing needs are responded to by trained care workers in the home or neighbourhood nurses, as there are a number of individuals with complex health needs. This would reduce the availability of residential respite nursing placements significantly and could restrict the availability for Barnsley residents as a set residential fee would be introduced and to ensure the service is viable for the provider, the provision would be open to individuals outside the Borough. A nurse on waking nights is likely to still be required for some individuals with complex health needs and therefore separate arrangements would have to be made for this.

6.0 IMPLICATIONS FOR LOCAL PEOPLE/SERVICE USERS

- 6.1 The commissioning proposal will enable adults with a learning disability and/or physical disability that require supervision from registered nursing staff, to continue to receive the same respite service for at least the next 2 years.
- 6.2 From 2021 onwards the proposal will enable adults with a learning disability and/or physical disability to continue to receive a residential respite service, the difference may be that the nursing provision is not available on site.
- 6.3 Restricting the contract initially to 2 years will ensure the future needs of individuals with a learning disability and/or physical disability who require respite can be determined and to ensure they receive a modern and flexible service that they choose to use, that can meet their complex needs but also demonstrates value for money.

7.0 FINANCIAL IMPLICATIONS

- 7.1 The current block contract to deliver the respite Service at the Brambles is £371,133 per annum based on a 5 bed unit with the 6th bed utilised as an emergency bed.
- 7.2 The fee for a waking night is £184.28 and £226.81 for Sunday and Bank holidays. BMBC also pay the rent on the building at £30,000 per annum.
- 7.3 A small number of individuals at the Brambles will receive a continuing healthcare package of ongoing care arranged and funded solely by the Barnsley Clinical Commissioning Group (CCG) which is for adults who have a primary health need. For 2017/18 this was in the region of £61,000. Continuing health care funding will continue to offset the costs paid by Adult Social Care for this Service for the term of the contract.
- 7.4 In line with all other short and long term residential services; this contract will receive a 3% increase in fees to £382,266 and this is the maximum price that will go in the tender.

8.0 THE CORPORATE PLAN AND THE COUNCIL'S PERFORMANCE MANAGEMENT FRAMEWORK

8.1 The commissioning intention will enable the provision of a residential respite service that puts the service user at the heart of the provision. This Service will be safe and inclusive and provides choice for the individual and their carers in terms of receiving respite in their local community.

9.0 PROMOTING EQUALITY, DIVERSITY AND SOCIAL INCLUSION

9.1 An initial equality impact assessment has been undertaken of the proposed service which has directly informed the proposal to commission the provision of a specialist residential nursing respite service for adults with a learning and/or physical disability, in the interest of promoting equality and inclusion and eliminating any inadvertent discrimination.

10.0 TACKLING THE IMPACT OF POVERTY

10.1 The commissioning intention would have no adverse impact upon the Borough's policies and plans aimed at tackling child and family poverty.

12.0. TACKLING HEALTH INEQUALITIES

12.1 The proposal would ensure that any individual with a learning disability and/or physical disability are provided with the appropriate support to meet their health needs whilst receiving respite care, in a way which maintains their dignity, participation and inclusion.

13.0 REDUCTION OF CRIME AND DISORDER

13.1 There would be no adverse impact upon the Borough's Plan for tackling crime, disorder or anti-social behavior.

14.0 LIST OF APPENDICES

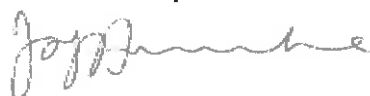
14.1 There are no appendices to this report.

15.0 BACKGROUND PAPERS

15.1 If you would like to inspect background papers for this report, please email governance@barnsley.gov.uk so that appropriate arrangements can be made

Report author: Lennie Sahota: Interim Service Director (Adult Social Care and Health)

Financial Implications/Consultation



...27 Nov 2018.....

(To be signed by senior Financial Services officer where no financial implications)